## Żabbar

# Planning Control Applications

**PC Number:** PC 117/19

Proposal: To establish residential zoning having 3 floors with semi-

basement height limitation within rationalization area as per

DC2015-Annex 2 and South Malta Local Plan-Map 51.

**Location:** Site at, Sqaq il-Palma c/w Triq ir-Rihan, Zabbar

**Architect:** architecture 360

**Applicant:** Easysell caterers Ltd Attn: Raymond Fenech

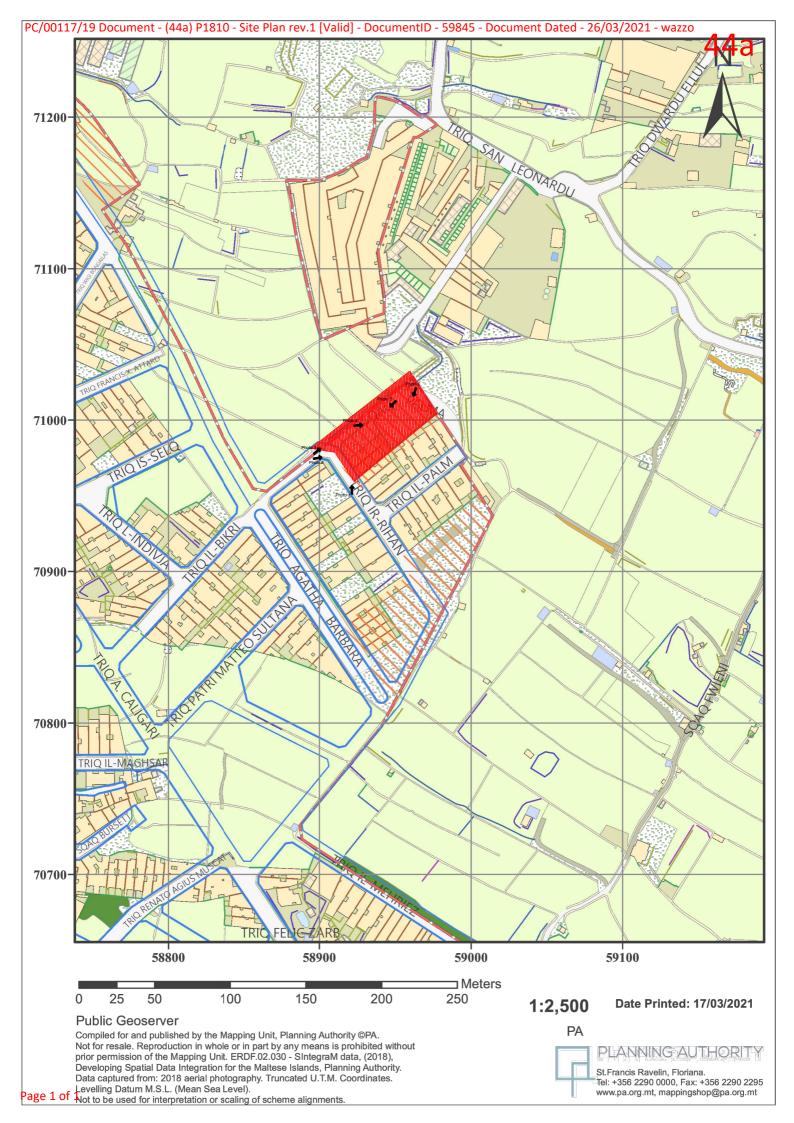
**Date of Endorsement:** 29th November 2021

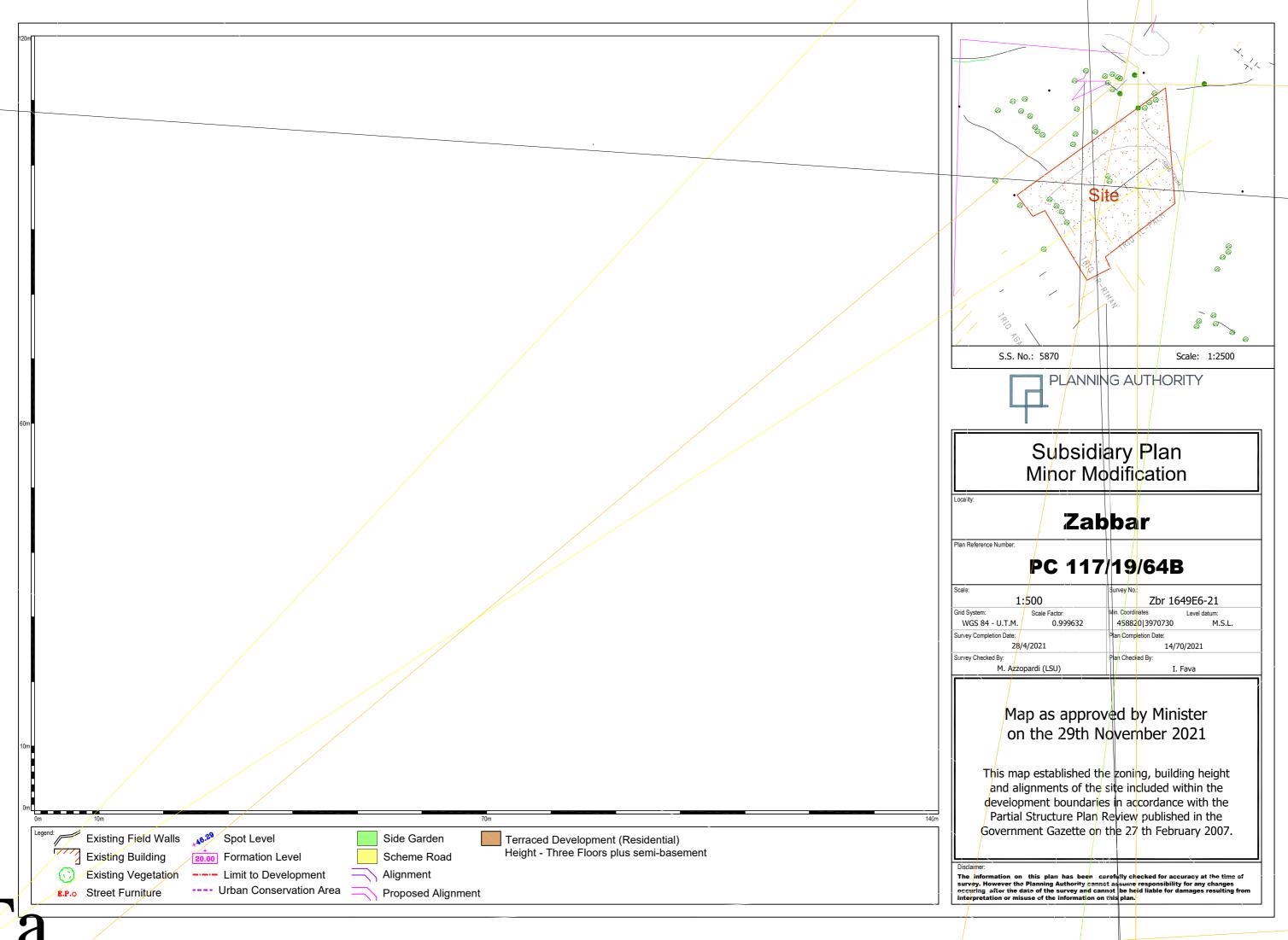
**Drawing Numbers:** PC 117/19/44A/64B.

### **Conditions:**

(1) Land is zoned for Terraced Residential development following South Malta Local Plan Policy SMHO 02.

- (2) The building height limitation should not exceed an overall height of Three Floors plus semi-basement from the highest street level as indicated on Map PC 00117/19/64B.
- (3) Site shall not be subject to Floor Area Ratio Planning considerations.
- (4) Detailed development proposals shall be subject to any legal third party access rights through or to the site.





la

**PC Number:** PC 0081/07

**Proposal:** To establish building height.

**Location:** Site at Triq il-Pellegrinagg tar-Roti, Zabbar.

Architect: MEPA

**Applicant:** MEPA

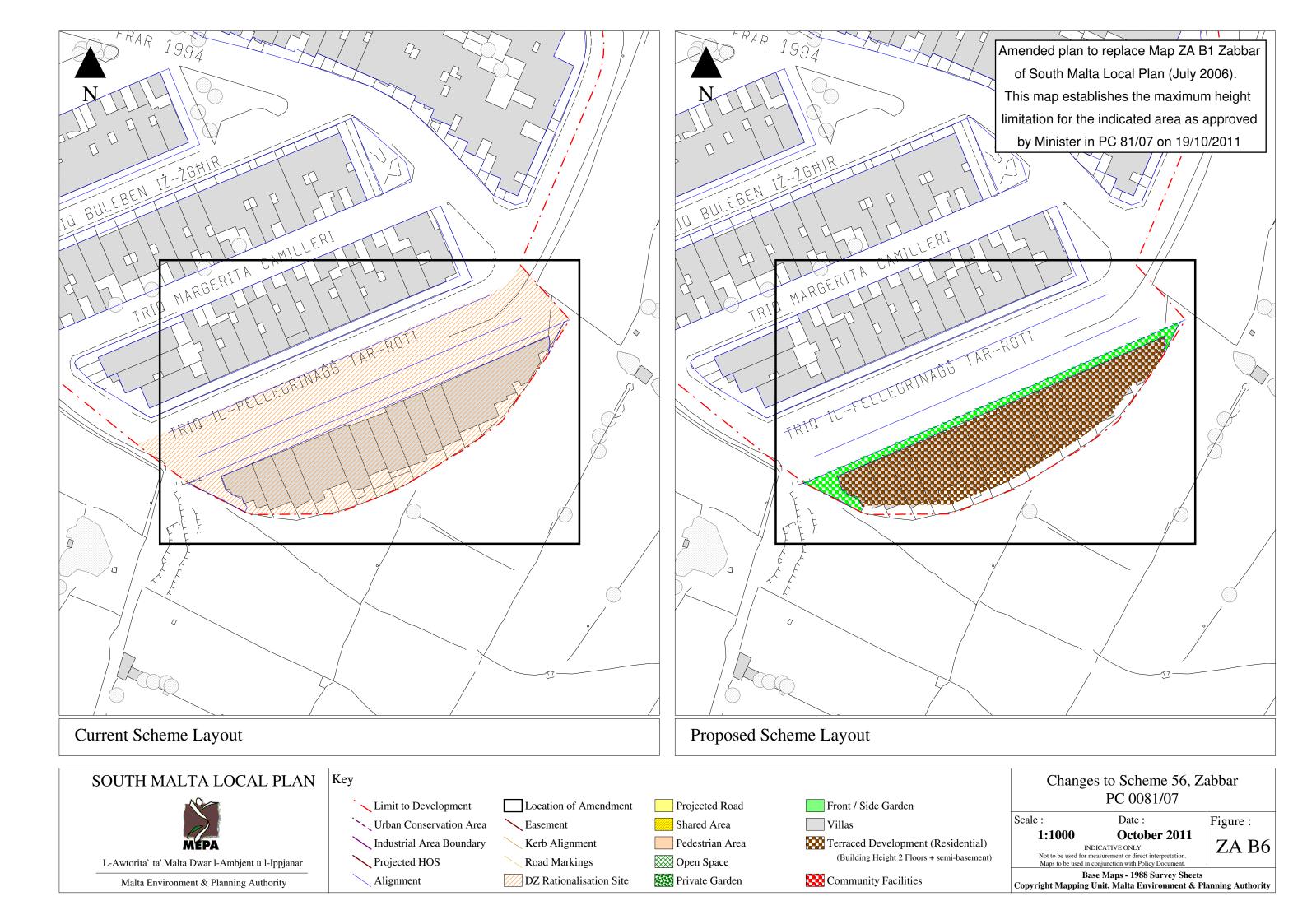
**Date of Endorsement:** 19<sup>th</sup> October, 2011.

### **Conditions:**

1. Maximum height limitation is 2 floors plus semi basement.

2. Site shall not be subject to Floor Area Ratio (FAR) planning considerations.

3. Detailed development proposals shall be subject to legal third party rights.



**PC Number:** PC 0083/07

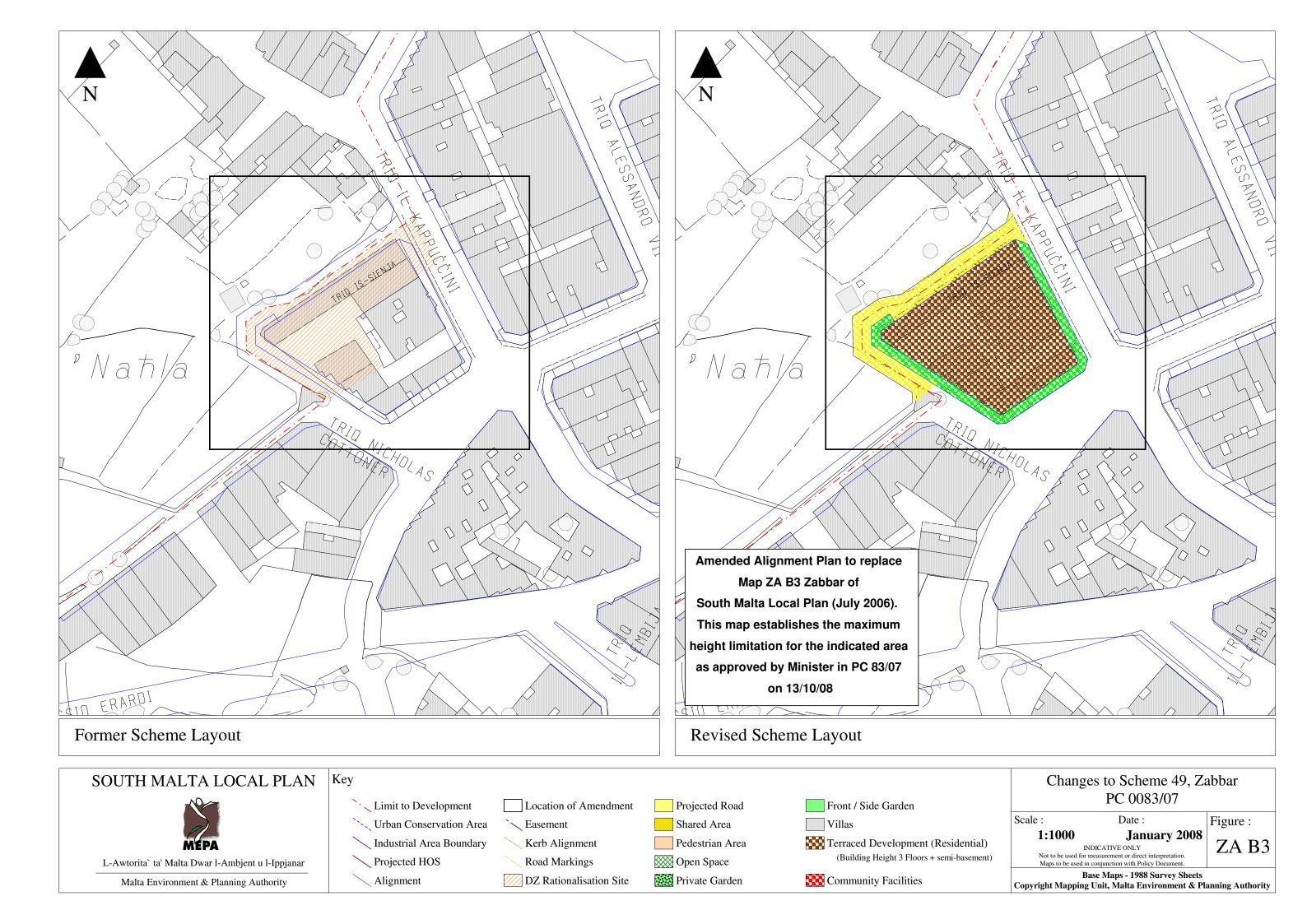
**Proposal:** To establish building height at 3 floors plus semi basement.

**Location:** Site at Triq Nicholas Cottoner, Zabbar.

Architect: MEPA

**Applicant:** MEPA

**Date of Endorsement:** 13<sup>th</sup> October, 2008.



**PC Number:** PC 0080/07

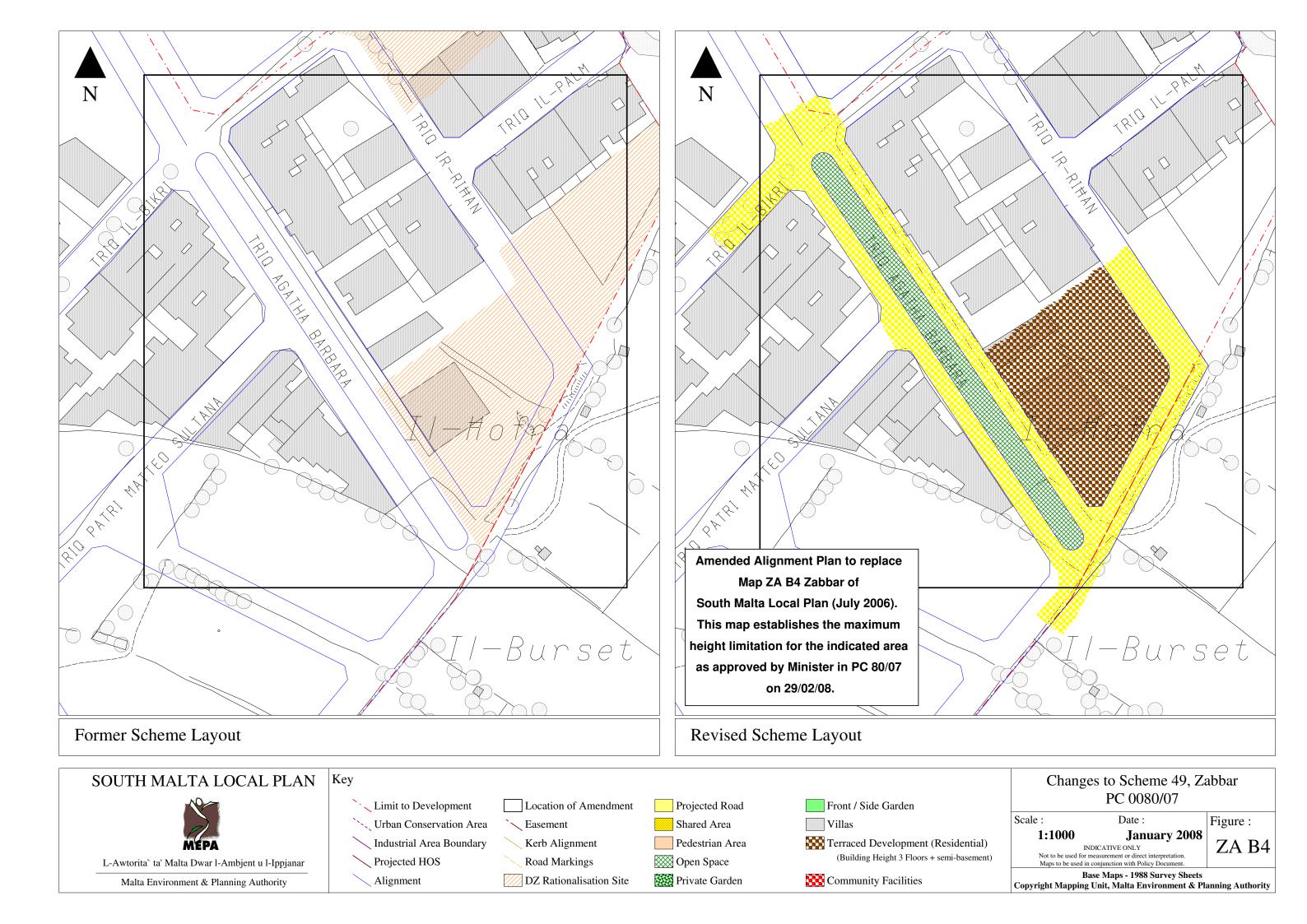
**Proposal:** To establish building height at 3 floors plus semi basement.

**Location:** Site at Triq Agatha Barbara and Triq ir-Rihan, Zabbar.

Architect: MEPA

**Applicant:** MEPA

**Date of Endorsement:** 29<sup>th</sup> February, 2008.



**PC Number:** PC 0083/07

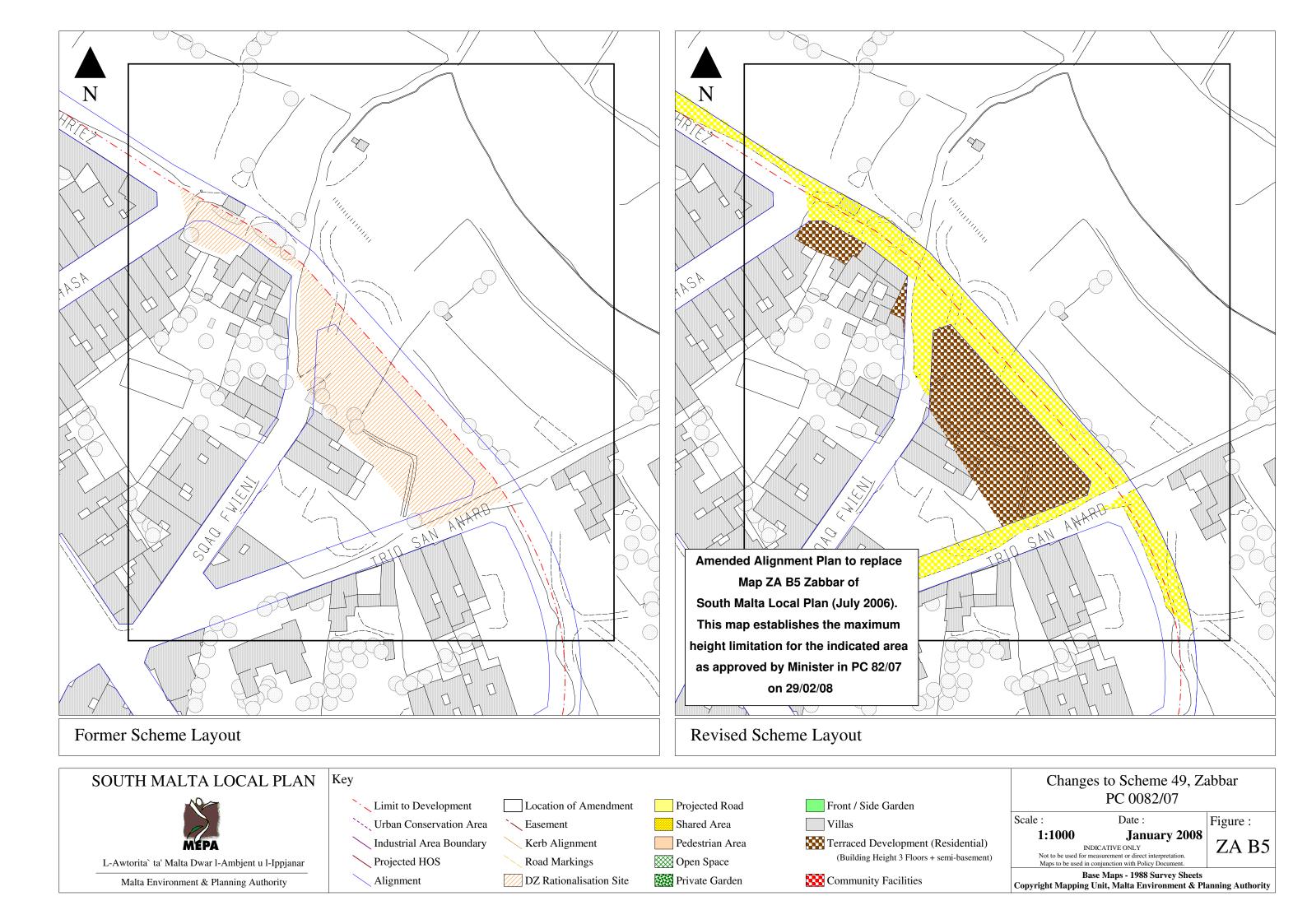
**Proposal:** To establish building height at 3 floors plus semi basement.

**Location:** Site at Triq Nicholas Cottoner, Zabbar.

Architect: MEPA

**Applicant:** MEPA

**Date of Endorsement:** 13<sup>th</sup> October, 2008.



**PC Number:** PC 0104/07

**Proposal:** To distinguish the zoning conditions between the Club House and Bocci

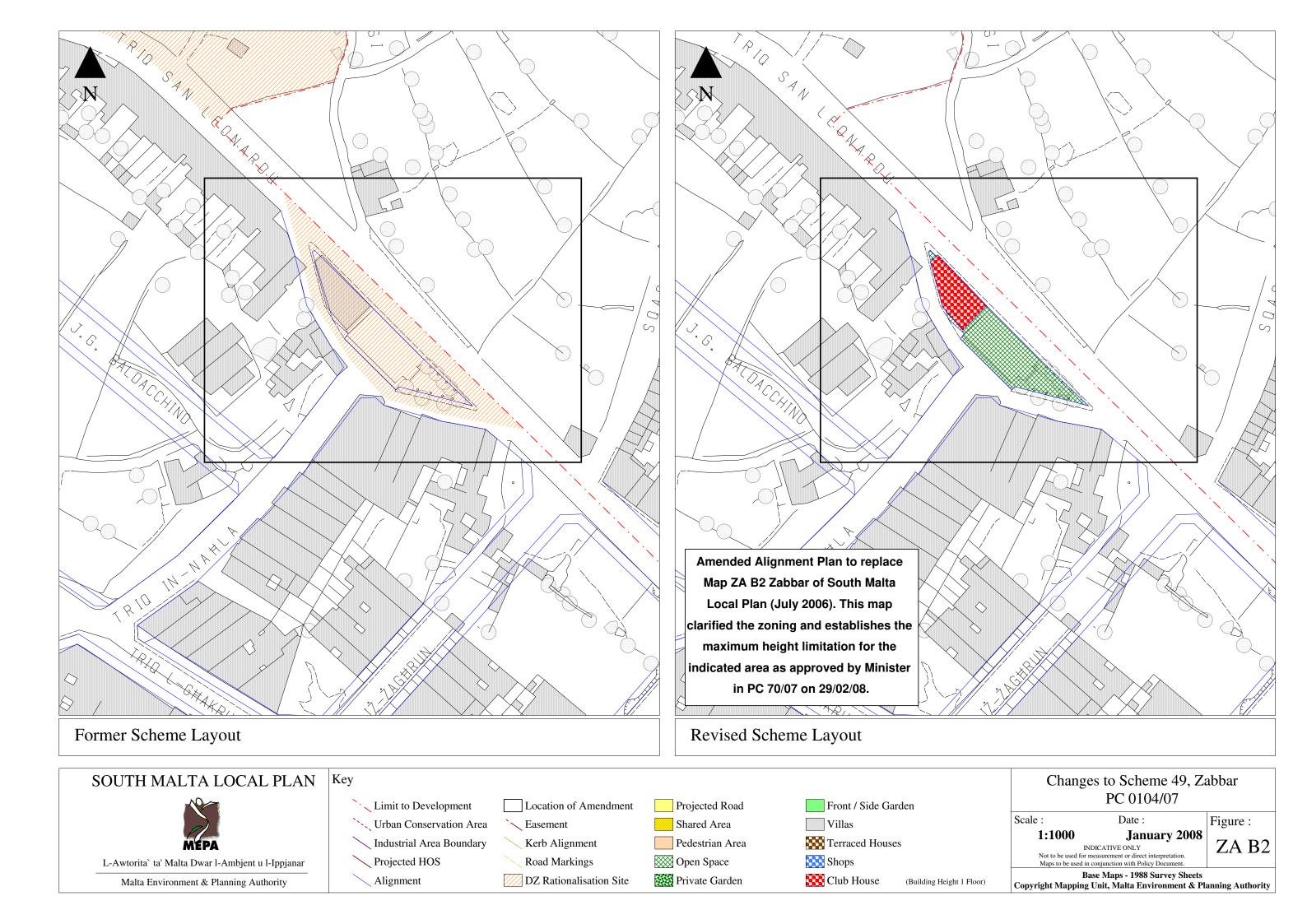
Pitch/landscaping and establish the height of the Club House as 1 Floor

**Location:** Site at Triq San Leonardu, Zabbar

Architect: MEPA

**Applicant:** MEPA

**Date of Endorsement:** 29<sup>th</sup> February, 2008.



## Partial Local Plan Reviews

## Partial Local Plan Review of the South Malta Local Plan (2006)

Sites at Triq il-Marlocc and the Junction between

Triq il-Marlocc, Triq San Guzepp and

Triq Salvu Astarita, Zabbar

### **Approved**



**March 2021** 

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### 1.0 Introduction and Scope

- 1.1 This partial local plan review is intended to enable the implementation of a green urban open space project by rezoning for development a planned green open space at Triq il-Marlocc, Zabbar (indicated as Site 1 in Figure 1), and zoning an alternative site currently made up of a road space junction between Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita, Zabbar (indicated as Site 2 in Figure 1), as a green public open space, at the expense of the owner/s of Site 1, without prejudicing proper traffic circulation and public parking provision while ensuring that there is a net public gain from the re-zoning exercise
- 1.2 The Executive Council has agreed to initiate this partial review of the South Malta Local Plan following which the responsible Minister endorsed the objectives to be issued for public consultation, in terms of article 41(2) of the Development Planning Act (Cap 552).
- 1.3 The Temporary Provision Schemes (TPS) zoned Site 1 as a green area and Map ZA 2-Zabbar Policy Map of South Malta Local Plan (2006) retained the zoning of the TPS, subject to general policy SMSE 04 Public urban open spaces and green areas. Map ZA A8 Changes to Scheme 56 Zabbar modified the layout of the green open space, considering existing building within the originally zoned green space. Site 1 is privately owned and consequently the scope of the policy to provide additional public urban open space has not materialised.
- 1.4 Site 2 is located further down from Site 1 along Triq il-Marlocc, is government owned and is currently a road junction enclosed by Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita, located within the the residential area of Zabbar.
- 1.5 The partial review process involves the amendment Maps ZA 2 Zabbar (Urban South)
  Policy Map, Map ZA A8 Changes to Scheme 56 Zabbar, and Map ZA 4 Zabbar (South)
  Building Heights Map. The applicable policies: SMHO 02-Residential areas and SMSE 04Public open spaces, squares and green areas; do not require to be amended as the

provisions of these two policies will apply to the new zoning designations of respective sites.



Figure 1: Site 1 - Triq il-Marlocc and Site 2 - Junction between Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita, Zabbar

### 2.0 Objectives

2.1 The Objectives for the Partial Local Plan Review of the South Malta Local Plan a (2006) as agreed by the Executive Council and endorsed by Minister, are as follows:

"To enable the implementation of a green urban open space project by rezoning for development a planned green open space at Triq il-Marlocc, Zabbar (indicated as Site 1 in the attached site plan), and zoning an alternative site currently made up of a road space junction between Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita, Zabbar (indicated as Site 2 in the attached site plan), as a green public open space, at the expense of the owner/s of Site 1, without prejudicing proper traffic circulation and public parking provision while ensuring that there is a net public gain from the re-zoning exercise".

### 3.0 Preliminary Considerations

- 3.1 The process was initiated by the owners of Site 1 through the submission of a planning control application requesting the rezoning of a privately-owned site designated as a green area in the South Malta Local Plan Map ZA A8. Since according to Article 54 of the Development Planning Act, the proposal could not be processed as a planning control application, it was withdrawn. Notwithstanding, the green area on the private land is unlikely to materialise since the owners have no intention to develop a public garden. Consequently, it would potentially remain in its current situation unless it is expropriated and developed as such by government.
- 3.2 Discussions on a potential partial local plan review were initiated. The applicant's architect proposed to relocate the green area onto a currently sterile urban space consisting of a tarmacked road junction. The relocation was considered as a potential option as long as:
  - a) the resulting surface area of public open space is not less than that currently zoned;
  - b) there is no objection from the owner/s;
  - c) the traffic circulation around the alternative site is improved;
  - d) the parking area in the area is better organised;
  - e) the upgrading works is funded by the owner of Site 1.
- 3.3 Further considerations where required for the rezoning of site 1 including:
  - a) the land-uses and height limitations of the surrounding area:
  - b) past development permissions issued within the area particularly those having access onto the schemed street off Triq il-Marlocc;
  - c) the proximity of the site to the Urban Conservation Area:
  - d) third party development rights.
- 3.4 Apart from the requirement to not reduce the area of the currently zoned green area, the extent and design of the alternative site as proposed by the proponents, was subject to consultations with Lands Authority who confirmed that Site 2 is government property and

there is no objection to its zoning as a green area, retaining it accessible to the public. The architect's design of the relocated green area within the existing road junction (refer to Figure 2 below) was subject to consultation with Transport Malta who agreed to the proposal in principle subject to Local Council and Planning Authority approval and to technical details within the design. The Zabbar Local Council were also consulted by the proponents' architect who also declared that the owners of the sites surrounding Site 1 agree to the rezoning.

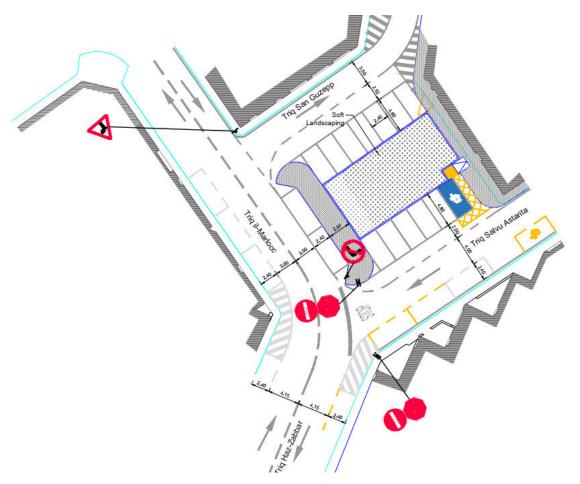


Figure 2: Architect's proposal for the design of public open space and parking arrangement within Site 2

3.5 The above drawing indicates that Site 2 which has the potential of accommodating 155 square metres public open space and 19 carparking spaces, resulting in an increase of 8 parking bays over the current layout. It also results in an increase over the current zoned green space of 139 square metres on Site 1.

### 4.0 Applicable Local Plan Policies

### **South Malta Local Plan**

4.1 The applicable policies related to this partial review are

SMHO 02 - Residential Areas and Residential Priority Areas, which identifies and guides the acceptable land uses within the residential area and would be applicable to Site 1.

SMSE 04 - Public urban open spaces, squares and Green areas, which encourages the development or upgrading as may be the case of the sites zoned as public urban open spaces for public recreational facilities in the form of children play area or landscaped seating areas for use by the general public. This policy is applicable to the rezoned Sites 2.

Policy SMCO 01 - Urban Conservation Areas and Design Priority Areas, states that to respect the roofline and aspects of street character in identified areas outside UCAs and Design Priority Areas, Building Heights within such areas are indicated as three floors. No semi-basements would be allowed in these areas. This height is applicable to rezoned Site 1.

Map ZA 2 Zabbar (Urban South) Policy map indicates the current zoning of both sites being addressed by this review – This review amends Map ZA 2

Map ZA 4 Zabbar (Urban South) Building Heights map indicates the height limitation of the area surrounding Site 1 as 3 floors with basement subject to policy SMCO 01 – This review amends Map ZA 4 due to the rezoning of site 1 which adopts the height limitation of the surrounding.

Map ZA A8 showing the changes from the Zabbar Scheme 56 – This review amends Map ZA A8.

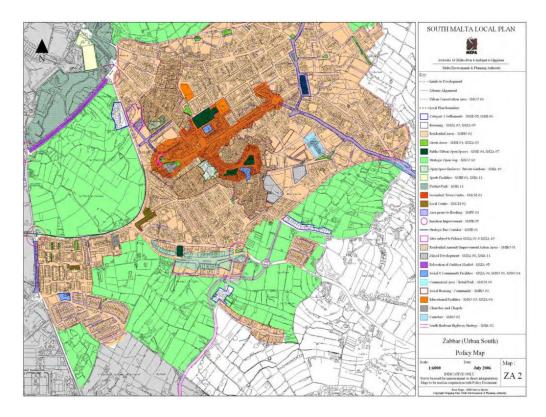


Figure 3: Zabbar Urban South policy Map

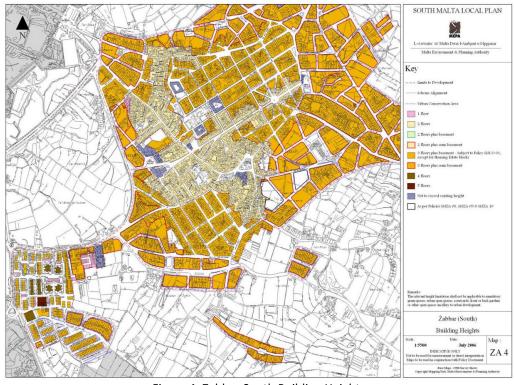


Figure 4: Zabbar South Building Heights



Figure 5: Map ZA8 – Changes to Scheme 56

### 5.0 Recommendation

- 5.1 This partial review is proposing the rezoning of Site 1 located at Triq il-Marlocc from a green area to a developable site within the residential area subject to South Malta Local Plan general policy SMHO 02 and having a building height of three floors with basement. General policy SMCO 01 on Urban conservation areas and design priority areas, will also apply (Refer to Map Zabbar Site 1 Proposed).
- As a planning gain from this rezoning an alternative site currently consisting of an asphalted road junction enclosed by Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita is being zoned for the development of a public urban open space, in line with South Malta Local Plan (2006) general policy SMSE 04 (Refer to Map Zabbar Site 2 Proposed).
- 5.3 The rezoning of Site 1 to residential area is subject to the following conditions:
  - Site 1 is zoned as a residential area and is subject to SMLP policy SMHO 02 Residential Areas,
  - The building height of the rezoned Site 1 shall not exceed three floors with basement and is subject to policy SMLP policy SMCO 01 - Urban Conservation Areas and Deign Priority Areas,
  - iii. The granting of development permissions on Site 1 is subject to a financial planning gain which shall be specifically allocated for the development of the public open space at Site 2. The financial contribution shall be on a pro-rata basis of Eur 500 for every square meters of site area that shall be granted development permission within Site 1.

### 6.0 Public Consultation

### **Public Consultation on Objectives (Phase 1)**

- 6.1 The Objectives for the Partial Local Plan Review were issued for an initial public consultation exercise between the 9<sup>th</sup> October and the 30<sup>th</sup> October 2020. Six submissions were received which are included under Appendix 2: Public Consultation Submissions and Responses on Objectives of this report.
- 6.2 The submissions received highlighted the following issues:
  - Objections to the proposal as it:
    - Will result in the loss of a green area which will be replaced by a roundabout,
    - Both spaces should be zoned as green areas,
  - Proposal promotes further intensification and cumulative impact of private development within the residential area,
  - The proposal does away with the public/planning gain in favour of further development,
  - Development of site 1 will increase parking and traffic circulation problems,
  - Site 1 better suited as a public open space.
  - Site 2 had already been upgraded and resulted in a relatively safer junction for traffic circulation,
  - Site 2 would become a glorified roundabout and unsafe for public enjoyment,
  - More open spaces should be provided in Zabbar as it lacks adequate provision,
  - Generic submission with guidelines and measure that should be used in order to render public open spaces more friendly in terms of uses to the older population,
  - A no objection as long as this is replaced with at a suitable green, urban, public, open space and that there is a net public gain from the re-zoning exercise.

To introduce green infrastructure so as to create high quality green area for the benefit of the environment and of local citizens.

•

### **Public Consultation on Draft Policy (Phase 2)**

- 6.3 The draft policy was published for public consultation between the 21<sup>st</sup> of December 2020 and the 5<sup>th</sup> February 2021. Two submissions were received which are included under Appendix 3: Public Consultation Submissions and Responses on Policy First Draft, of this report.
- 6.4 The submissions received highlighted the following issues:
  - Review eliminates a demarcated open space by supposedly embellishing an already existing open space;
  - Publicly owned land should be safeguarded as opposed to "trading" open public land for private development;
  - Disagreement with the comments that private development makes better use of Site
  - Public funding shall be used to embellish all green and open spaces
  - It is the authorities' and not developers' remit to decide which areas should be developed or embellished;
  - Review runs counter to SPED's Urban Objectives 3.7 and 3.8;
  - Recommendation to expand the landscaped area at Site 2 as far as feasible;
  - Recommendation that Site 2 includes perimeter landscaping using indigenous species to mitigate against impact from the surrounding urban environment and to enhance local biodiversity;
  - Recommendation to carefully plan the rezoning to avoid traffic congestion;
  - Recommendation to include electrical vehicle charging bays and bicycle racks.

### Scrutiny of the Standing Committee on the Environment and Development Planning

6.5 The draft policy was also referred for the scrutiny of the Standing Committee on the Environment and Development Planning as required by Article 53 of the Development Planning Act. The Chairperson of the Committee reported:

"Mr. Speaker

Nixtieq nirraporta li l-Kunitat Permanenti dwar l-Ambjent u i-Ippjanar tal-Izvilupp iddiskuta u qabel b'mod unanimu mal-"Partial Local Plan Review of the South Malta Local Plan 2006 – Sites at Triq il -Marlocc and the Junction between Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita Zabbar" kif imressag guddiemu.

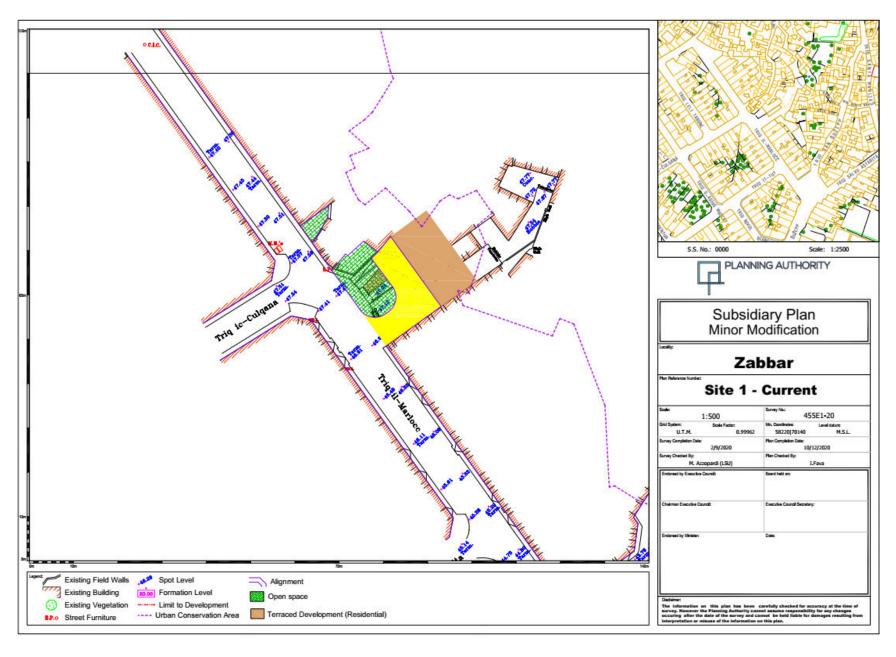
Nirraporta wkoll li l-Onor. Kevin Cutajar talab li titnizzel rimarka firrapport fis-sens li l-Kunsill Lokali ta' Haz-Zabbar wera *concern*s dwar issafety tal-pedestrians fi Triq San Guzepp u li kien talab sabiex jittiehdu lmizuri necessarji biex jitharrsu l-istess pedestrians.

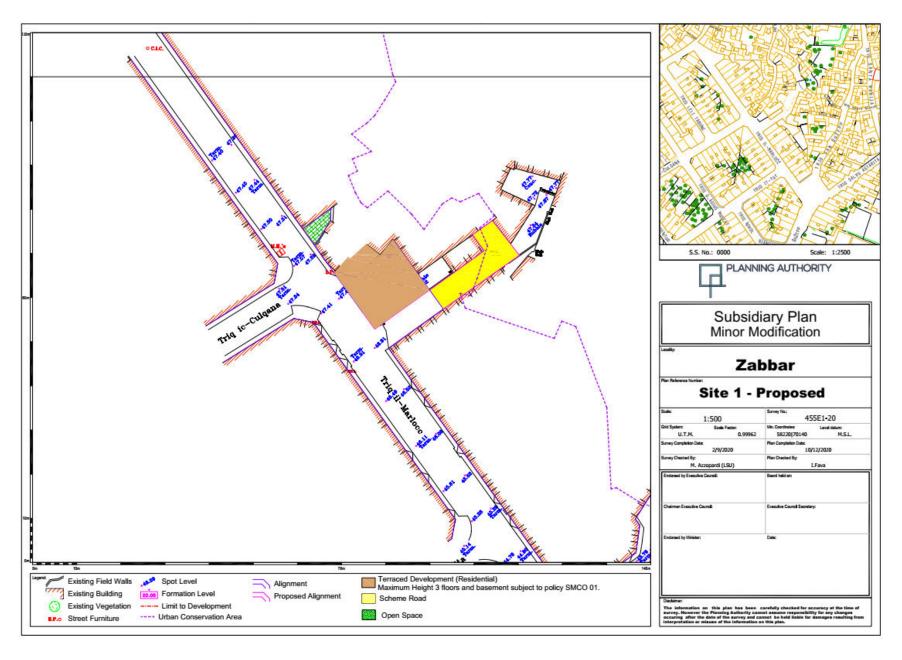
Qieghed inpoggi koja tad-doumentattjoni relevanti fuq il-Mejda tal-Kamra."

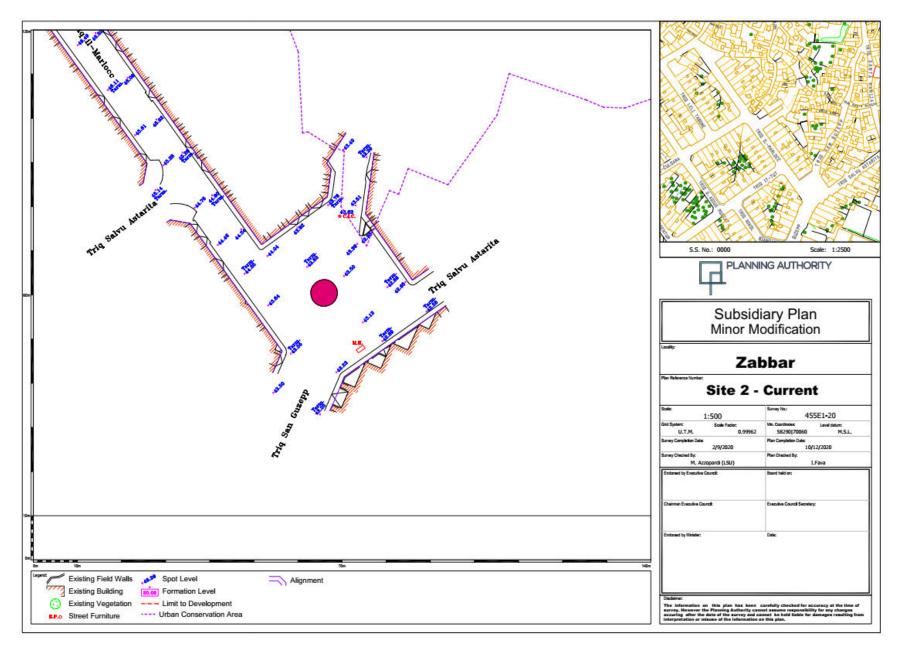
### 7.0 Way Forward

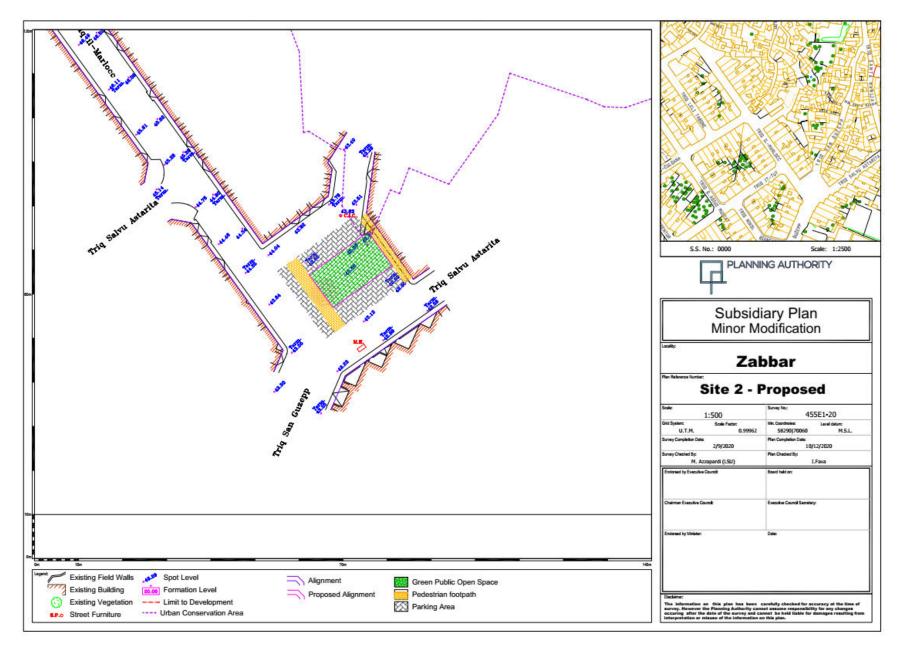
7.1 The Planning Directorate recommends the Executive Council to adopt this Partial Review to The South Malta Local Plan (2006), Zabbar and to refer it to the Minister as the final draft.

Appendix 1: Maps showing the current zoning and the proposed zoning of Site 1 and Site 2









# **Appendix 2: Public Consultation Submissions and Responses on Objectives**

	Name/ Company	Date	Comments Received	Response
SMLP1 001	Mr. Sergio Sammut	18/10/2020	The proposal is very disappointing for the general public. Totally unacceptable.  The rezoning is a clear, lose – lose. A green open public space is lost and the roundabout remains a roundabout.  I am formally objecting to this rezoning review and sincerely ask the Planning Authority to stop taking the local residents for a ride.	The scope of this review is to allocate an alternative public open space to private space that had been zoned as a green area but has remote possibility of being implemented as it would add financial burden on public finances. Through the rezoning of the current green area to residential development, the developer shall be expected to finance the newly proposed public open space as a planning gain .
SMLP1 002	Ms. Charlene Spalding	25/10/2020	The Planning Authority has been requested by the Government to initiate a local plan review of the South Malta Local Plan to enable the implementation of a green urban open space project by rezoning a planned green open space at Triq il-Marlocc, Zabbar.  As local residents, my family and I object to this project.	The scope of this review is to allocate an alternative public open space to private space that had been zoned as a green area but has remote possibility of being implemented as

				:+olal odd finon ::-!
			There are more than enough buildings surrounding the area.	it would add financial
				burden on public
			The green urban open space planned will not make up for the	finances. Through the
			amount of new building that will take place.	rezoning of the current
				green area to
			If the planning authority wants to recreate a green space, it	residential
			shouldn't be at the detriment of another building.	development, the
				developer shall be
			Instead, we suggest that both areas to be recreated into green	expected to finance the
			spaces. Malta and all the residents surely want and need it!	newly proposed public
				open space as a
			Hence, we object to this project and hope that this can be looked	planning gain .
			into again.	
SMLP1	Mr & Mrs	28/10/2020	Reference is made to the public consultation process being	The scope of this
003	Cutajar		carried out to rezone a public open space site in Triq il-Marloċċ	review is to allocate an
			(Site 1). The review is also suggesting that rezoning of this land	alternative public open
			is to be associated with another nearby site forming the junction	space to private space
			between the aforementioned street, Triq San Guzepp and Triq	that had been zoned as
			Salvu Astarita (Site 2).	a green area but has
			, , ,	remote possibility of
			The undersigned hereby disagrees with the stated objective	being implemented as
			(reproduced below) as it appears, through the proposed text,	it would add financial
			that the Authority is even considering rezoning Site 1 for any	burden on public
			type of development.	finances. Through the
			"To enable the implementation of a green urban open space	rezoning of the current
			project by rezoning for development a planned green open	green area to
			space at Triq il-Marlocc, Zabbar (indicated as Site 1 in the	residential
			attached site plan), and zoning an alternative site currently	development, the
			made up of a road space junction between Triq il-Marlocc, Triq	developer shall be
			San Guzepp and Triq Salvu Astarita, Zabbar (indicated as Site 2	expected to finance the
			Jan Guzepp and my Janu Astanta, Zabbar (mulcated as site z	expected to illiance the

in the attached site plan), as a green public open space, at the expense of the owner/s of Site 1, without prejudicing proper traffic circulation and public parking provision while ensuring that there is a net public gain from the re-zoning exercise".

newly proposed public open space as a planning gain .

### BACKGROUND BEHIND EXISTING LAND USE

Site 1 partly contains two, street-level garages with a frontage on Trig il-Marlocc. These garages adjoin (from the rear end) an old residential building. The latter contains a front door entrance which may be accessed from a long-winding, bifurcated alley known as Sqaq Lajri (said cul-de-sac forms part of Zabbar's Urban Conservation Area). The developed (garages) footprint encroaches on the existing public open space designation. Informal parking (on a partly-asphalted section of public streetspace) occupies the remaining part of the site where the rezoning is being considered. The informal parking faces a one-floored residential building flanking the UCA building just mentioned. This site was earmarked (at least since the 1980s) as one of only two public open spaces/ green areas planned for this residential neighbourhood located between the UCA and urbanised portion of Marsascala bypass (Trig Villabate).

On the other hand, Site 2 consists of a gently-sloping, tarmacked 'square' /road space. Street paint markings in this area, and other traffic calming material (including, but not limited to, a raised roundabout structure which has been installed there since 2017), already mitigate the somewhat awkward planimetric constraints of this site which is situated at the

respective edge of two schemed streets and another street located inside the locality's historic core (UCA).

# (1) INHERENT FALLACIOUS 'STRATEGY' BEHIND THE CURRENT REZONING PROPOSAL

The proposal, to associate and consequently transform the current public land forming Site1 – predictably from a green public open space to residential development - is inherently wrong, ambiguous and not according to established sustainable development principles. It also does not make planning sense from a land use and transport planning standpoint. Whoever prepared this consultation even had the audacity to state that: "...there is net public gain from the re-zoning exercise"!

This is certainly not a consultation exercise drafted with an underlying intention to maintain accessibility/return BOTH currently-designated open spaces to the general public. On the contrary, it is promoting further intensification of private development within this residential area – which is notoriously devoid of any formalised public open spaces – because this is what is likely to result if the Site 1 rezoning proposed in this consultation is granted by the Authority. It will permit a significant private gain to the owner/s (or prospective developers) of this portion of land currently zoned for public use if this land (site 1) is developed as proposed.

The main objective behind this initiative is even considered semantically deceptive (to say the least) unless one notes the underlying intention behind the wording used which appears to

Rezoning Site 1 to residential development is an extension to the adjacent existing and planned development (in the Local Plan) and making better use of land.

be diametrically opposite to the need to restore public trust in this planning process.

Any proposal, entertaining additional built development of this land (Site 1), would further increase the cumulative impact of development in this area as the new building would then 'complement' the already multi-floored development recently constructed which lies next to the planned open space designation. This newly-completed building (separated from the site under review by an unfinished private road) altered, in a permanent manner, the (mostly) uniform streetscape qualities of this predominantly medium-density residential street (Triq il-Marloċċ).

The public consultation proposal will certainly compound the aforementioned negative visual impact generated by this recently-constructed building.

It is also clear that the intention to propose/ re-assign a development zoning to a site – in the glaring absence of a project management plan and/or public funding safeguards to the other site (i.e. Site 2) – is not a sound approach grounded in common sense. Contrary to what is implied in the objectives behind this public consultation exercise, the proposal does away with the public/planning gain in favour of further development steered by private interests.

On the other hand, Site 2 was already redesigned for transport junction improvement a few years ago. This street upgrade resulted in a relatively safer junction for traffic circulation (Site 2) which effectively ameliorated the previous situation. Thus, it

The redesign will still aim at creating a safe environment for both users of the urban open space and other adjacent road users.

appears that there is no justifiable reason to redo it "at the owner/s expense" while waiting until a new development project for Site 1 – possibly a block of apartments and garages – materialises at the expense of the common good.

## (2) PARKING PROVISION

The upper portion of Triq il-Marloċċ is already significantly impacted by serious parking problems presumably attributable to its close proximity to the historical core (UCA). Moreover, the presence of a sizeable commercial retail outlet located within a nearby street at the edge of Żabbar's UCA (in Triq Bajjada) accentuates this issue. Available spaces are taken up daily and usually by haphazard parking which, in certain instances, spills over to adjacent streets.

Predictably, the potential development of street-level (or possibly semi-basement) garages on this site is likely to increase the already-significant traffic circulation problems observed in this area. This apart from intensifying the problem of poor supply of public parking spaces within an area which is being gradually transformed into an uninterrupted row of smaller multi-storey (and multi-household) residential units.

Also, the additional parking demand and increase in traffic flow volume should be seen against the present supply of privately-owned street-level, garages mostly located in the vicinity of site 1.

# (3) TRAFFIC CONGESTION CONSIDERATIONS

As one of the residents in this area, I can safely confirm that Site 1 is definitely not currently impacted by the continuous traffic

flows seen in Site 2. For this reason alone, it is understood that it is better suited as a public open space. Its location, directly at the entrance to Triq Culqana, gives credence to this assertion.

Site 2 itself would inevitably act as a 'glorified' roundabout of public space if developed as proposed in this public consultation. As a result, this area is likely to become significantly unsafe for public enjoyment due to fact that it is situated very close to Triq Villabate and the almost fully-developed streetscape of Triq il-Kaħwiela both of which act/ will eventually function as traffic 'corridor' bypasses linking Triq il-Wied (and parts of Marsascala) with the busier distributory traffic flowing between Żabbar-Fgura/ Tarxien nodes.

# (4) LACK OF PUBLIC AMENITIES AND RESIDENTIAL AREA DENSITY CONSIDERATIONS

The further intensification of additional residential development (earmarked for Site 1) is certainly not motivated by the safeguarding of the common good. Which means that there is no effort spared to satisfy the local plan requirement for having a good and adequately distributed provision of suitable AND safe open spaces where the general public could enjoy some rest, apart from the need to compensate for the continuous tasteless artificial setting characterising this part of the island.

On a strategic planning level, it was understood that the existing zoning was originally intended to offer residents another public recreational space in a locality which already largely suffers from lack of open spaces and/or public recreational sites. Sadly, this pressure to develop every nook and cranny should be seen with a number of instances, where currently-zoned land in other

parts of Żabbar, was never developed for its intended planning purpose (Misraħ San Nikola, located at the southern end of Triq is-Santwarju, is a case in point) despite being designated in the 2006 local plan for this specific use.

Żabbar is already characterised by one the lowest open space per person ratios within the local plan area. The proposal, as it stands, adds absolutely nothing to initiatives intended to reduce the open space deficit experienced in this locality. The aforementioned open space area per resident ratio observed in this locality would be further compromised by disguising the pro-development re-zoning of this piece of land instead of retaining its current designation.

Instead more open spaces footprint (not less) are required in an urban area already characterised by lack of suitable provision.

No new public gardens have been created for a good number of years (except for the rehabilitation of existing ones and linear landscaping works along Triq il-Labour). Worse, several parts of this locality surrounding the historical area (and this area is no exception) are being rapidly populated with mostly three-floor units (with penthouses in some cases) in terms of the current Local Plan policy framework.

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#### PROPOSED WAY FORWARD

The potential enjoyment of a 'revamped' (public open) space in Site 2 not envisaged in the existing approved Local Plan at the

expense of Site 1 (which would be sacrificed for more development) is likely to result in the following negative impacts:

- a) the creation of a useless public open space in an area impacted by traffic at the expense of a comparatively 'quieter' area which would be sacrificed for development,
- b) a further deterioration of ambient air quality within this significantly-populated residential neighbourhood,
- b) additional and avoidable public health security risks for any pedestrians passing through the redesigned spatial arrangement, and
- c) risks related to debilitated personal health for whoever decides to commute to this area for brief enjoyment of a redeveloped site 2 (that is, from a public street to a public space)!

An alternative solution to this public consultation proposal should instead be to swap whatever re-zoned public enjoyment solution is being proposed in Site 2 (i.e. presumably a small green/ hard landscaped open space inclusive of a seating area) to the area of land situated within Triq il-Marloċċ (Site 1). In this way, both the traffic circulation aspect and current parking provision in would not be compromised.

The involvement of the Local Council should also be sought at this stage (i.e. without further delay) in order to put forward a doable project proposal properly designed to tap financial assistance delivered by the PA-administered Urban Improvements Fund to implement this project in Site 1. Furthermore, any encroaching properties on this open space

			zoning, which are found not to have the necessary planning permissions, should be fast-tracked for removal.	
SMLP1 004	Mr Anthony Ellul	30/10/2020	The Malta Chamber of Planners wish to make the following comments re the above consultation. These are initial comments with regards to the objective set which is reproduced hereunder;- "To enable the implementation of a green urban open space project by rezoning for development a planned green open space at Triq il-Marlocc, Zabbar (indicated as Site 1 in the attached site plan), and zoning an alternative site currently made up of a road space junction between Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita, Zabbar (indicated as Site 2 in the attached site plan), as a green public open space, at the expense of the owner/s of Site 1, without prejudicing proper traffic circulation and public parking provision while ensuring that there is a net public gain from the re-zoning exercise".  The Chamber finds no objection to extending the building line since what is currently designated as a public open space in Triq il-Marlocc is a parking area and cannot serve as a proper public open space. Nonetheless, the existing buildings overlooking this green space need to retain access.  However, proposing the junction at Triq Astarita as a green public open space is not recommended since this will be more of a roundabout and an open space here will certainly not be used by the public. A proper area is to be found which will be more suitable for use by the public. This area is a junction so it is already an open space so nothing is being gained by this proposal for the public in this area. One has to avoid mistakes as has been the case in Mellieha where EIPP funds were spent on projects which failed.	The redesign of Site 2 will still aim at creating a safe environment for both users of the urban open space and other adjacent road users.

			The Chamber will make further comments at a later stage once more details on the planning parameters for this partial review are issued for public consultation.	
SMLP1 005	Dr Mary Vella Commiss ioner for Older Persons	30/10/2020	Purpose -With reference to the open public consultation of the Partial Review of the South Malta Local Plan for a site in Zabbar (Phase 1), launched by the Ministry for the Environment, Climate Change and Planning (Planning Authority) on 14 October 20201 hereunder please find the input of the Commissioner for Older Persons.	Comments noted. Detailed design of urban open spaces shall be considered at development planning stage.
			Background – Article 18 of the Commissioner for Older Persons Act (Cap. 553)2 stipulates that "(1) whenever it appears necessary or expedient, the Commissioner may carry out or cause to be carried out an Older Person Impact Statement relating to any decision or proposal on policy which affects older persons. (2) Any Older Person Impact Statement shall set out the probable impact on older persons of the decision or proposal on policy. (3) The Commissioner may publish the Older Person Impact Statement." It is within this context that the input is being provided in the afore-mentioned consultation.	
			Our understanding of the proposal – Our understanding of the	
			proposal is "to enable the implementation of a green urban	
			open space project by rezoning for development a planned green open space at Triq il-Marlocc, Zabbar (indicated as Site 1	
			in the attached site plan), and zoning an alternative site	

currently made up of a road space junction between Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita, Zabbar (indicated as Site 2 in the site plan), as a green public open space, at the expense of the owner/s of Site 1, without prejudicing proper traffic circulation and public parking provision while ensuring that there is a net public gain from the re-zoning exercise".

Guiding principles for analysing the impact of the proposal on older persons – In principle, older persons should be able to live in environments that are safe and adaptable to personal preferences and changing capacities. There is a felt need for urban rebuilding and development planning and law to pay special attention to the problems of the ageing, assisting in securing their social integration, whilst drawing attention to the need to take account of the functional capacity of the elderly in order to provide them with a better living environment and facilitate mobility and communication through the provision of adequate means of transport.

Sizing up the situation relevant to the proposal – In Malta, by the end of 2018, persons aged 65 and over made up 19 per cent of the total population. The estimated population of Zabbar on 1 January 2020 was 15,660 persons. Further quantitative analysis is limited due to the lack of publicly available data on older persons in Zabbar.

The data does not obviously imply that the proposal will offer a solution at national or locality level to the potential issues arising above. Neither it assumes that the entire older population of Zabbar will be using the proposed green public open space. Furthermore, in the light of the COVID-19 pandemic and its impacts on older persons, the precautions as prescribed and mandated by the Superintendent of Public Health should be complied with by all, especially, those at most risk.

## Analysis of the proposal on older persons and

**Recommendations** – The surrounding environment is important for all especially older persons. The World Health Organisation noted that such green spaces are key to improving the age-friendliness of neighbourhoods. It is necessary to design such spaces for the promotion of healthy ageing to enhance preventive healthcare and relieve medical burdens.

The Commissioner therefore welcomes the consideration of the proposed green urban open space. It supports the promotion of "ageing in place" in the community including putting in the infrastructure to promote the development of age-integrated communities. It is up to the responsible Local Council to then be creative to bring such spaces to life, once the project has been completed.

The green public open space must keep in view the transportation, access, safety, and security needs of older

persons. Its design should be age-friendly and ensure easy access to the space. We encourage attention to:

- installing accessible washrooms if they fit in the area;
- safe crosswalks (e.g., with appropriate crossing times, mid-block crosswalks on long streets, good visibility);
- walkways would be in safe condition (e.g., have smooth surfaces, curb cuts, separate bike lanes, are wide, well lit during the night, clear of slippery material or water).
- cameras that can provide additional security to users.

In addition, designers and operators of such green public spaces should ensure promotion and compliance with health and safety best practices, such as but not necessarily limited to:

- Public areas are clean and pleasant.
- Green spaces and outdoor seating are sufficient in number, well maintained and safe.
- Pavements are well maintained, free of obstructions and reserved for pedestrians.
- Pavements are non-slip, wide enough for wheelchairs and have dropped curbs to road level.
- Cycle paths are separate from pavements and other pedestrian walkways.
- Outdoor safety is promoted by good street lighting, police patrols and community education.

- Outdoor spaces are well signed outside and inside, with enough seating and toilets, accessible chair lifts, ramps, railings and stairs, and non-slip floors.
- Fewer stairs to get into the area.
- Accessible benches (which should also be an appropriate height for seniors) are located along sidewalks and are spaced at regular intervals.
- Signage to include emergency numbers, e.g., ambulance/emergency, Police, Local Council, etc.

For the associated traffic arrangements, we recommend amongst others, that:

- Traffic flow is well regulated.
- Traffic calming design, e.g., sleeping policemen, be considered.
- Drivers give way to elderly pedestrians at intersections and pedestrian crossings.
- Pedestrian crossings are sufficient in number and safe for elderly people with different levels of mobility, with nonslip markings, visual and audio cues and adequate crossing times.
- Traffic signs and intersections are visible.
- Parking and drop-off areas are safe for the elderly, sufficient in number and conveniently located.

			If done well, the green public open space design promotes independent living by taking into account the needs of older persons, in particular, those with disabilities. The above can also contribute to the objectives of a net public gain.  Conclusion – Whilst taking the opportunity to thank the Ministry for the Environment, Climate Change and Planning (Planning Authority) for this consultation opportunity, we urge the Planning Authority and other relevant stakeholders in this project, to keep the above impacts on older persons in mind. Should you have any queries or requests for clarifications, kindly contact the undersigned. We thank you in anticipation and look forward to hearing from you.	
SMLP1 006	Sandro Bonanno (ERA)	30/10/2020	1. Introduction The Environment and Resources Authority (ERA) welcomes the opportunity to comment on Phase 1 of the proposed South Malta Local Plan review concerning a site in Żabbar. These comments are provided without prejudice to ERA's review and comments on any eventual development projects that may emerge from the Local Plan change, when more detailed environmental assessment may be required. Depending on the nature, scale and context, proposed projects may also require different types of environmental assessments or other related screenings, as may be relevant.  2. Main environmental issues ERA welcomes the proposed objective to compensate for the rezoning of a green open space at Triq il-Marloċċ at Ħaż-Żabbar	The scope of this review is to allocate an alternative public open space to private space that had been zoned as a green area but has remote possibility of being implemented as it would add financial burden on public finances. Through the rezoning of the current green area to residential development, the developer shall be

(Site 1), by designating and implementing an alternative site (Site 2) as a green, urban public open space. Site 2, which is the alternative site for implementing the public green space, consists of a road junction at Triq San Ġużepp. This junction, together with Triq San Ġużepp are frequently used by motorists to re-connect from Triq Villabate to Misraħ San Ġakbu and the centre of Żabbar.

The proposed objectives also specify that traffic circulation and public parking at this site needs to be maintained.

In this regard, ERA has no objection to the proposed rezoning at Triq il-Marlocc, as long as this is replaced with at a suitable green, urban, public, open space and that there is a net public gain from the re-zoning exercise (as also indicated in the objectives).

It is also recommended that Phase 2 of this Local Plan review caters for the implementation of green infrastructure (in addition to an adequate green, public, open space), to create a high quality green area for the benefit of the environment and of local citizens. Any diversions created by the proposed rezoning need to be carefully planned and studied so as not to create any additional traffic congestion and therefore give rise to any increase in air and noise pollution.

#### 3. Conclusion

ERA looks forward towards additional consultations, and remains available for any clarification, or further consultations via: era.policy@era.org.mt

expected to finance the newly proposed public open space as a planning gain.

Detailed design of urban open spaces shall be considered at development planning stage. **Appendix 3: Public Consultation Submissions and Responses on First Draft** 

	Name /Company	Date	Comments Received	Response
SMLPZ2 [	Company Din I-Art Helwa	04/02/21	Partial Local Plan Review of the South Malta Local Plan (2006)Location:Sites at Triq il-Marlocc and the Junction between Triq il-Marlocc, TriqSan Guzepp and Triq Salvu Astarita, Zabbar  With reference to the public consultation regarding the partial local plan review, which intends "to enable the implementation of a green urban open space project by rezoning for development a planned green open space at Triq il-Marlocc, Zabbar (indicated as Site 1 in Figure 1), and zoning an alternative site currently made up of a road space junction between Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita, Zabbar (indicated as Site 2 in Figure 1), as a green public open space, at the expense of the owner/s of Site 1, without prejudicing proper traffic circulation and public parking provision while ensuring that there is a net public gain from the re-zoning exercise."  DLĦ would like to express its reservations to the review/ proposal which seeks to develop an already demarcated 'green zone' at Triq il-Marlocc, Ḥaż-Żabbar (site 1) by rezoning this 'green zone' to a nearby publicly owned open space, an existing vehicular junction, between Triq il-Marlocc, Triq San Guzepp and Triq Salvu Astarita (site 2). DLĦ notes that this review seeks to eliminate a demarcated open space by supposedly embellishing an already existing open space. Publicly owned land should be safeguarded, enhanced, and	The currently demarcated open space is on the private land and is unlikely to materialise since the owners have no intention to develop a public garden. Consequently, it would potentially remain in its current situation unless it is expropriated and developed as such by government adding financial burden on public finances. The alternative Site 2 has no current designation as an open space and consist of a tarmacked area with the potential of being transformed into an

designed to cater for its surrounding residents as opposed to 'trading' open public land for private development, eliminating the extremely limited 'green-open spaces' in Ħaż-Żabbar's urban village core. DLĦ objects to the consultation review's comments which states that increasing private development would make better use of the demarcated 'green zone' at site 1. This statement promotes further take up of open 'green zones' for individual private gain, with the false promise of embellishing a nearby public land. With Haż-Żabbar's very minimal open spaces, public funding should be allocated to embellish all green-zones and open spaces, and should not be up to the developer, to decide which areas should be developed and which should be embellished. It is up to the planning authority and planning team to provide adequate 'green-zones' in urban densified areas. DLĦ notes that the proposal in question runs counter to Urban Objective 3.7 and Urban Objective 3.8 of the Strategic Plan for the Environment and Development (SPED), 2015 and should be refused. Hence, DLĦ objects to this partial review of the South of Malta Local Plan.

Yours sincerely,

Din I-Art Ħelwa

open space with better accessibility and design as well as over a larger area than could be provided at Site 1.

Site 2 will be established as a public green open space using funds from a Planning Gain to be imposed through the development permit process on Site 1.

The situation of Site 1 does not represent a green public open space and its rezoning is not considered to run counter to SPED especially since it is it being compensated for through a larger and more accessible area.

SMLPZ2 002	Mr Sandro Bonanno	05/02/21	ERA Feedback on the Partial Review of the South Malta Local Plan for a site in Żabbar (Phase 2)	
	obo ERA	o ERA	February 2021	
			Environment and Resources Authority	
			1. Introduction	
			The Environment and Resources Authority (ERA) welcomes the opportunity to comment on the proposed revisions to the South Malta Local Plan concerning a site in Żabbar. These comments are provided without prejudice to ERA's review and comments on any eventual development projects that may emerge from this proposed change, when more detailed environmental assessment may be required. Depending on the nature, scale and context, proposed projects may also require different types of environmental assessments or other related screenings, as may be relevant.	
			2. Main environmental issues	
			The proposed re-development will result in a larger asphalted area than soft landscaped area, as indicated in Figure 2 of the consultation document. Considering that the main purpose of the proposed rezoning is to create a green public open space, ERA highly recommends that the landscaped area is expanded as far as feasible.	
			It is recommended that the design of the green area includes adequate perimeter landscaping, such as trees and shrubs, to effectively mitigate against adverse visual, noise and air pollution impacts, and increase the quality of life and wellbeing of its residents in line with the Wellbeing First 2050	Comments noted. The partial review does not preclude any of the submitted recommendations to

Vision for Malta's environment. The greening of the site 2, should seek to contribute to the enhancement and improvement of local biodiversity. Indigenous and/or archaeophytic species should preferably be used. The use of invasive alien species is prohibited under the Flora, Fauna and Natural Habitats Protection Regulations (S.L. 549.44), the Control of Invasive Alien Species of European Union Concern Regulations (S.L. 549.119) and the Trees and Woodlands Protection Regulations (S.L. 549.123).

be implemented within the development stage of the public area at Site 2

ERA reiterates the comments submitted during Phase 1 stating that the diversions created by the proposed rezoning need to be carefully planned and studied so as not to create additional traffic congestion which could increase air and noise pollution in the locality. Furthermore, it is suggested that a number of the new parking bays are designated as EV charging bays where possible and practical. Bicycle racks should also be included in order to promote sustainable active mobility in the community.

### 3. Conclusion

ERA looks forward towards additional consultations, and remains available for any clarification, or further consultations.

